ORDINANCE NO. 20-030

3 AN ORDINANCE OF THE CITY OF BOYNTON BEACH, FLORIDA, 4 AUTHORIZING THE CITY MANAGER AND CITY CLERK TO MAKE 5 PROVISIONS FOR PUBLIC MEETINGS BY USE OF COMMUNICATION 6 MEDIA TECHNOLOGY AND FOR ATTENDANCE BY USE OF SUCH 7 TECHNOLOGY BY ELECTED AND APPOINTED OFFICIALS DURING 8 PERIODS WHEN THE CITY COMMISSION DETERMINES AND 9 DECLARES A LOCAL PUBLIC HEALTH EMERGENCY OR OTHER 10 CIRCUMSTANCES WHICH THE COMMISSION DETERMINES 11 NECESSARY TO PROTECT THE HEALTH AND SAFETY OF CITY 12 OFFICIALS, CITY STAFF, AND THE PUBLIC; PROVIDING FOR THIS ORDINANCE TO CONTROL IN THE EVENT OF CONFLICT WITH OTHER 13 14 **PROVIDING FOR SEVERABILITY; PROVIDING AN ORDINANCES:** 15 **EFFECTIVE DATE.**

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NOW, THEREFORE, BE IT ORDAINED BY THE CITY COMMISSION OF THE CITY OF BOYNTON BEACH, FLORIDA:

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SECTION 1. LEGISLATIVE FINDINGS, PURPOSE, AND INTENT.

In adopting this Ordinance, the City Commission of the City of Boynton Beach (the "City
Commission") intends to protect the public health and safety by making provisions for
the occurrence of and attendance at public meetings by use of communication media
technology (CMT) during local public health emergencies, as determined by the City
Commission. The City Commission finds:

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On March 1, 2020, Ron DeSantis, Governor of the State of Florida, issued
 Executive Order No. 20-51, directing the Florida Department of Health to issue a Public
 Health Emergency.

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32 2. On March 1, 2020, the State Surgeon General and State Health Officer declared
33 that a Public Health Emergency exists in the State of Florida as a result of COVID-19.
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35 3. On March 9, 2020, Governor DeSantis declared that a state of emergency exists in
36 the State of Florida as a result of the continued spread of COVID-19.

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4. The current outbreak of Coronavirus (COVID-19) has made the City Commission
acutely aware that provisions must be made to ensure that the business of municipal
governance can occur without unnecessarily exposing either public officials, City
personnel or members of the public to a risk of infection while ensuring public access
and open government.

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5. Florida law, including Florida Statutes Sections 286.011 and 166.041, requires
that meetings of elected and appointed officials ("Bodies"), for the conduct of public
business, must be held following procedures (notice, access of meetings, opportunity to

47 be heard, the taking of minutes, etc.) that ensure that the public is able to participate in48 and be aware of the decision making process (the "Sunshine Law").

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6. Previously, when asked whether a public body complies with the Sunshine Law when one or more members of the Body wish to participate in a meeting electronically from a remote location, the Florida Attorney General ("AG") has opined that a quorum of the Body must be physically present in order to allow a member, who due to "extraordinary circumstances" is unable to physically attend the meeting, to appear and participate electronically.

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57 7. On March 19, 2020, the AG issued an AGO 2020-03 which provides that "unless
58 and until legislatively or judicially determined otherwise, if a quorum is required to
59 conduct official business, local government bodies may only conduct meetings by
60 teleconferencing or other technological means if either a statute permits a quorum to be
61 present by means other than in-person, or the in-person requirement for constituting a
62 quorum is lawfully suspended by the Governor during the state of emergency."

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8. On March 20, 2020, Governor DeSantis issued Executive Order Number 20-69 which suspends any Florida Statute that requires a quorum to be present in person or requires a local government body to meet at a specific public place and permits local government bodies to utilize communications media technology such as telephonic and video conferencing, as provided in section 120.54(5)(b)2., Florida Statutes. EO 20-69 has been extended on several occasions reflecting the continued state of emergency and threat to the public when gathering to attend public meetings.

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9. COVID-19 has created or imminently threatens to create conditions that may
severely affect the public health, safety, welfare and security of the citizens, residents
and visitors of the City of Boynton Beach, Florida.

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10. The City Commission finds there is a clear and present danger in holding a public
"in person" meeting for those attending and those who come in contact with those
attending.

11. The technology exists to conduct public meetings using technology in which the
City can comply with the provisions of the Sunshine Law while preserving human life.

12. The City Commission also possesses broad home rule powers that authorize it to
protect the public health, safety, and welfare, declare emergencies, and protect its
citizens, and pursuant to its Charter.

86

87 13. There is no statute, Charter provision, or ordinance defines "present" as
88 physically within the walls of the City hall chambers. Webster's includes "in attendance"
89 as a meaning of "present". Section 8 of the City Charter provides:

90

- 91 Sec. 8. Frequency, date of regular meetings; special meetings; rules of
 92 procedure.
- 93 (a) The Commission shall hold its meetings as the Commission deems
 94 necessary. Should any scheduled City Commission meeting fall upon a
 95 date on which any national, state, county or municipal election is held,
 96 said City Commission meeting should be deferred until the next regular
 97 working day.

(b) The Mayor, or any three members of the City Commission may call
special meetings of the City Commission, upon written notice to each
member served personally or left at the usual place of residence. All
regular and special meetings of the City Commission shall be open to the
public. The City Commission shall determine its own rules and order of
business.

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106 14. Charter does not prohibit attendance at the meeting of City commissioners by
107 electronic media and the Commission finds that its attendance requirement for the
108 purpose of establishing a quorum, participating and voting can be satisfied by physical
109 or CMT attendance. This same rule of attendance applies to City Board meetings and
110 quasi-judicial hearings.

111

112 15. There is no intrinsic evil to telephone attendance to achieve a quorum.
113 Consequently, the "preemption" of phone attendance, if it exists, must be express, not
114 vaguely and ambiguously implied. Thus, the City Commission finds that no preemption
115 exists in state law.

116

117 16. The City Commission finds that it is in the best interest of the personnel and
118 citizens of the City for the City Commission and members of the various Boards and
119 Committees to be able to attend meetings electronically during a declared public health
120 emergency, Boynton Beach pursuant to the City's Charter, and the City's home rule
121 authority, including that set forth in Article VIII, Section 2(b), Florida Constitution, and
122 Section 166.021, Florida Statutes.

123

124 <u>SECTION 2. DECLARATION OF EMERGENCY.</u> Pursuant to its home rule
 125 powers and based upon the Legislative Findings set forth in the above-stated Recitals,
 126 the City Commission of Boynton Beach hereby finds and declares that an public health
 127 emergency exists requiring immediate action by the City Commission. By virtue of the
 128 threat to public health and safety by virtue of the threat to the City's financial health and
 129 home rule powers, it is necessary for the City to implement this regulation.

130 <u>SECTION 3. LIMITED AUTHORIZATION FOR PUBLIC MEETINGS WITHOUT</u> 131 <u>PHYSICAL PRESENCE.</u> The City Manager is hereby authorized, pursuant to the 132 Home Rule authority of the City Commission, during a declared public health emergency 133 to:

134			
135 136	a) arrange for the City Commission to meet electronically	y;	
137 138 139	b) promulgate rules of procedure that will ensure compl Law;	iance with the	e Sunshine
140 141	c) provide technology and administrative support as no objectives.	ecessary to fu	lfill these
142 143 144 145 146	Such a meeting may only be conducted without the physical Commission members if an emergency is declared based upon a only so long as (1) the meeting be properly noticed, (2) minutes be be permitted to attend via technology such as teleconferencing or	n infectious di taken, and (3)	isease, and) the public
147	SECTION 4. SEVERABILITY. If any provision of thi	s ordinance	is for any
148	reason held to be invalid or unconstitutional by any court of com		5
149	provision and such holding shall not affect the validity of any oth	. ,	
150	end, the provisions of this ordinance are hereby declared severa		and to that
151	end, the provisions of this of unfance are hereby declared sever		
152	SECTION 5. CONFLICTS. All ordinances or parts of	f ordinances	in conflict
153	herewith are hereby repealed to the extent of such conflict.	orumanees	in connec
154	herewith are hereby repeated to the extent of such connet.		
155	SECTION 6. EFFECTIVE DATE. This ordinance shall	taka offact im	modiately
156			
	upon its passage, and shall expire on <u>becarber 31</u> , 2020. No		
157	ordinance shall give rise to any vested rights, equitable estopped	, or claim for (continuing
158	any specific land use.		
159	FIRST READING this 4 day of August, 2020.		
160	FIRST READING this <u>ye</u> day of August , 2020.		
161	SECOND, FINAL READING AND PASSAGE this by day of	111 2000	
162	SECOND, FINAL READING AND PASSAGE this <u>or d</u> ay of j	<u>Capher</u> , 2020.	
163			
164	CITY OF BOYNTON BEACH, FLORID		
165		YES	NO
166		/	
167	Mayor – Steven B. Grant		
168			
169	Vice-Mayor – Ty Penserga		
170	Commission on Instin Kota		
171 172	Commissioner – Justin Katz		
173	Commissioner – Woodrow L. Hay		
174	Commissioner woodrow L. Hay		
175	Commissioner – Christina L. Romel	us	
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177	VOTE	5-0	

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